SEMINOLE COUNTY GOVERNMENT AGENDA MEMORANDUM

SUBJECT: Request for approval of three new Lead Inspector positions; one Electrical and two Building. **DEPARTMENT:** Planning & Development DIVISION: Building & Fire Inspection CONTACT: Tom Helle **AUTHORIZED BY:** Dan Matthys **EXT.** 7338 Agenda Date 6-14-05 Regular Consent Work Session Briefing Public Hearing – 1:30 Public Hearing – 7:00 MOTION/RECOMMENDATION: Approve three new Lead Inspector positions: one electrical and two building, and authorize the Chairman to execute the attached Budget Amendment Request to provide funding for the new inspector positions. BACKGROUND: On March 1, 2002, Seminole County began enforcing the Florida Building Code. The new code required up to an additional 14 inspections (8 Building, 3 Electrical, and 3 Gas) per single-family home. Because it was a new type of inspection for Seminole County, staff requested, and the Board approved a Gas Inspector in February 2002. Staff's approach to conducting the additional Building and Electrical inspections was to absorb the work with existing staff. Initially, staff was able to accomplish this task, but as the number of permits continues to increase, so has the number of inspections. Inspections per Day Reviewed by: Co Atty: Currently, there are 11 Building and 4 Electrical Inspectors averaging DFS: Other: over 20 inspections each per day. The industry standard for an DCM: inspector's workload is 10 inspections per day (Source: I.S.O. Building Code effectiveness Grading Schedule, Section 305; I.S.O. File No. rpdb01

analyses are responsible in part for setting insurance rates for

Seminole County Homeowners).

The table below outlines the number of Building and Electrical inspections on a monthly and daily basis performed by the Building Division. This table, based on 20 working days per month, clearly depicts a steady increase (28.6%) in annual inspections over the past two fiscal years.

Increase in Building & Electrical Inspections					
Year	Inspections	Monthly Average	Daily Average		
FY '00-'01	44,065 yr.	3,672	12		
FY '01-'02	43,906 yr.	3,658	12		
FY '02-'03	52,641 yr.	4,387	15		
FY '03-'04	55,609 yr.	4,634	16		
Monthly					
Oct '04	n/a	4,843	16		
Nov '04	n/a	5,406	18		
Dec '04	n/a	5,743	19		
Jan '05	n/a	5,780	19		
Feb ' 05	n/a	6,506	22		
Mar ' 05	n/a	7,526	25		
Apr. '05	n/a	7,183	24		
FY '04-'05 (projected)*	73,692 yr.	6,141	20		

^{*} Projected figures reflect conservative estimates based on the average of the first seven months, multiplied by 12.

There are currently 15 total Electrical and Building Inspectors. To maintain the industry standard of 10 inspections per inspector a day would require a staff of 30. However, Staff's experience has shown that quality inspections can be maintained at an average of 12-16 inspections per day, which is why, in part, staff is only requesting three inspector positions. Even with the addition of the requested staff, inspections per day will still average around 17 based on current demands. Should the market experience a slowdown, staff believes the requested three additional inspectors will allow the Division to reach the targeted 12-16 inspections per day while continuing to maintain quality inspections.

Increase in Permits

In addition to the number of inspections, the annual number of permits has continued to increase (43.9%) over the past two fiscal years and the first part of this year, as reflected in the table below. This table is also based on 20 working days a month. This steady increase is a contributing factor to the increased number of daily inspections being performed by current staff.

Increase in Permits issued				
Year	No. of Permits	Monthly Average	Daily Average	
FY '00-'01	12,787 yr.	1,066	53	
FY '01-'02	13,219 yr.	1,102	55	
FY '02-'03	15,134 yr.	1,261	63	
FY '03-'04	16,384 yr.	1,365	68	
Monthly				
Oct. '04		2,088	104	
Nov. '04		2,272	114	
Dec. '04		2,173	109	
Jan. '05		2,481	124	
Feb. '05		2,146	107	
Mar. '05		2,364	118	
Apr. '05		2,229	111	
FY '04-'05 (projected)*	27,000 yr.	2,250	112	

^{*} Projected figures reflect conservative estimates based on the average of the first seven months, multiplied by 12.

Although the hurricanes contributed to this amount, it is only a fraction of the regular work performed, as evidenced by the continual increase in the number of inspections.

Furthermore, Staff had been anticipating a slowdown in the number of permits issued over the last few years, particularly since the available inventory of land is limited; however, this slowdown has yet to occur. In fact, the number of permits issued continues to rise with each year breaking the record held by the previous year. Although this high activity should level-off at some point, the permit activity is projected to remain strong for several years based on growth projections.

The 2003 Seminole County Socioeconomic Data Projection Report projects 43,420 new housing units to be constructed over the next 15 years. The average dwelling requires 17 building and electrical inspections to be performed during construction. These projections do not include commercial development, additions, swimming pools, renovations and repair projects which would significantly increase the number of inspections.

Customer Service

The established benchmark for performing inspections is within 24 hours of the request being made. With the current number of inspectors, staff is no longer able to meet this benchmark. In recent weeks, inspections are being rolled over to later days; for example, 219 inspections were rolled over on May 24, 2005. With the rollovers, inspectors have been assigned, on average, 46 inspections each per day during the end of May.

Changing the benchmark of next-day inspections will only result in delaying the customer's inspection and will not relieve the exponential increase in the number of inspections.

Overtime

The increasing number of inspections has drastically affected the overtime budget allotments. In fiscal year 03/04, the overtime budget for the division was \$85,000.00. As inspection numbers increased, the need to increase the budget line by an additional 43% was evident bringing the total overtime expenditures to \$121,455.00 at the end of the fiscal year. Presently, at just eight months into the 04/05 budget, \$95,302.86 has been expended for overtime pay. The current overtime expenditures do not include any afterhour inspection fees. The Overtime budget was increased from the budgeted \$85,000.00 to \$155,000 during the mid-year budget process in anticipation of the overtime work being performed. The requested new positions are anticipated to reduce the overtime expenditures of the Division by up to 40%.

Development Fund

Funding for the three requested positions will come from the Development Review Fund (104 fund). This fund was established in 1987 to be both self supporting and to provide for accountability of the development review/permitting revenues. For this reason, staff has apprised the Home Builders Association of Metro Orlando (HBA), and the Development Advisory Board (DAB) of this request. It is estimated that the 104 fund can absorb these positions over the next several years without the need to adjust building fees. The following table depicts the beginning fund balance in the 104 Fund for the past 5 years.

Year	Beginning Fund Balance		
FY '01/'02	\$ 3,200,000		
FY '02/'03	\$ 4,000,000		
FY '03/'04	\$ 3,213,760		
FY '04/'05	\$ 3,371,324		
FY '05/'06 (projected)	\$ 3,000,000		

Staff has received support from both the HBA and the DAB, as indicated in the attached letters. In addition, staff acknowledges that if approved, these positions will need to be flexible with the demands of the industry and, in the event of a slowdown in the market; the positions may need to be eliminated.

Options

Staff has explored the many options regarding the increasing demand of inspections, including reducing the level-of-service of next day inspections (rollover inspections) expected by our customers, contracting temporary assistance from an inspection service agency and the requested option of 3 additional inspectors. The following table depicts the fiscal impacts of the options:

Workload Solution Options				
Option	Annual Impact	Recurring Impact		
Rollover Inspections	Impact to customers	Impact to customers		
Contract Inspectors (3 @ \$560/day ea.)	\$ 436,800	\$ 436,800		
Requested 3 Inspectors	\$ 122,416	\$ 75,000		

Rollover of Inspections

Rollover of inspections can provide interim relief; however for there to be a long-term benefit, the number of inspections per day would need to slow down and remain at manageable levels. If not, inspections would continue to be pushed back where it could take longer than a month before the inspection is performed. The customers of Seminole County rely on the "next-day" inspections when scheduling subcontractors, construction crews and further inspections. Rollover inspections could cause a delay in the overall construction process and could ultimately affect the future tenants and homeowners. This option would only serve as a short-term solution to the workload and would assume a market slowdown in the near future.

Contract Inspectors

Staff has explored and identified companies that contract inspection services. Under this option, the contract could be terminated, should the work slow down. This option is a costly option (approximately \$560 per day, per inspector) and Staff does not believe that the workload would slow down rapidly enough for the County's return on investment.

Requested Positions

Staff believes that approval of the requested three positions would serve as the best balance of fiscal responsibility and service to the citizens and customers of Seminole County.

Recommendation

Staff recommends the Board approve three new Lead Inspector positions: one electrical and two building, and authorize the Chairman to execute the attached Budget Amendment Request to provide funding for the new inspector positions.

Attachments:

- 1) Budget Amendment Request
- 2) Letter of support from the HBA, dated 4-11-05
- 3) Letter of support from the DAB, dated 4-08-05





Home Builders Are Community Builders

April 11, 2005

The Honorable Carlton Henley Chairman, Seminole County Commission Seminole County Services Building 1101 E. First Street Sanford, Fl 32771

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Dear Chairman Henley:

As you likely know, the County's Building Department plays a vital role in the homebuilding industry via the inspection process and enforcing the Florida Building Code. As a result, homebuilders have a special interest to make sure that the department is appropriately staffed to ensure the smooth functioning of the inspections process.

It is my understanding that the workloads for inspectors has increased considerably and that it is not unusual for inspectors to be assigned 28 – 30 inspections for a single day. I believe this kind of workload is unsustainable and will likely impair performance and service.

For these reasons, the Home Builders Association of Metro Orlando strongly advocates that the County hire the needed additional Inspectors- two Lead Inspectors and one Electrical Inspectors to avoid future problems. Thank you for your consideration of this matter.

Sincerely

William Silliman

President



Mr. J. Kevin Grace, County Manager Seminole County 1101 East First Street Sanford, FL 32771 8 April 2005

Dear Mr. Grace:

As a member of the Seminole County Development Advisory Board (DAB), I have been asked by the board members to provide you with the DAB's recommendation as it relates to staffing requirements of the Building Division.

At the monthly DAB meeting held on Thursday, April 7, 2005, Seminole County staff requested the board members evaluate the Building Division's request to hire three (3) new Building Inspectors. A lengthy discussion ensued regarding the current status and intended purpose of the 104 Fund, as well as the Building Division's expenditures for overtime payroll related to the inspection load being handled by the current inspection staff.

Following review and discussion of the issue, the DAB board members unanimously agreed that there is a significant need for the three (3) additional Building Inspectors being requested at this time. The board members recommend these positions be filled as soon as possible to better serve the interests of the citizens of Seminole County and to reduce the overtime expenditures being incurred by the Building Division.

Should you have any questions regarding this matter, please feel free to contact me at your convenience.

Sincerely.

Kevin J. Spolski

President

cc: Seminole County Commission Chairman Carlton Henley

Seminole County Commissioner Randy Morris

Seminole County Commissioner Dick VanDerWeide

Seminole County Commissioner Brenda Carey

Seminole County Commissioner Bob Dallari

Mrs. Sally A. Sherman, Deputy County Manager

Mr. Don Fisher, Deputy County Manager

BUDGET AMENDMENT REQUEST 2005-R-Seminole County Board of County Commissioners **DFS Recommendation** TO: 2/25/05 Deborah Smith Department of Fiscal Services FROM: Analyst **Budget Amendment Resolution** SUBJECT: Budget Mg Department: Planning & Development Fund(s): Development Review Fund (10400) Director PURPOSE: On March 1, 2002, Seminole County began enforcing the Florida Building Code. The new code required an additional 11 inspections (8 Building, and 3 Electrical) be conducted that were not previously required. Since FY 00/01, the number of annual Building and Electrical inspections performed by the Building Division has increased by more than 50%. In addition, the number of permits has continued to increase annually and it has become increasingly difficult to insure inspections are completed in a timely manner and the standard level of customer service the County has established is maintained. This transfer provides funding for one new lead electrical inspector position and two new lead building inspector positions for five months and associated supplies, equipment, and three vehicles. The FY 05/06 budget for these positions and their associated costs will be approximately \$174,000. Approval and authorization for the Chairman to execute Budget Amendment Resolution. ACTION: In accordance with Section 129.06(2), Florida Statutes, it is recommended that the following accounts in the County budget be adjusted by the amounts set forth herein for the purpose described. Sources: Amount **Account Number** Project # **Account Title** Reserves for Contingencies \$152,416 10400 999904 599998 \$152,416 **Total Sources** Uses: Amount **Account Title Account Number** Project # \$40,000 Regular Salaries 10400.110404.510120 N/A 3.153 Social Security Matching 10400.110404.510210 N/A 3,445 10400.110404.510220 N/A Retirement Contribution Health and Life Insurance 7,162 10400.110404.510230 N/A 9,544 Worker's Compensation N/A 10400.110404.510240 758 Travel and Per Diem 10400.110404.530400 N/A Rentals and Leases 6.600 N/A 10400.110404.530440 Office Supplies 300 10400.110404.530510 N/A Operating Supplies 4.884 N/A 10400.110404.530520 Books, Publications, Subs 1,075 10400.110404.530540 N/A Operating Supplies-Equipment 15.495 10400.110404.560641 00010451 60,000 00010452 Capital Equipment 10400.110404.560642 \$ 152,416 **Total Uses BUDGET AMENDMENT RESOLUTION** approving the above requested budget amendment, was adopted at the This Resolution, 2004-Rregular meeting of the Board of County Commissioners of Seminole County, Florida as reflected in the minutes of said meeting. Attest: Carlton Henley Maryanne Morse, Clerk to the **Board of County Commissioners** Chairman Date: Entered by County Finance Department

Date: __